- (f) Select facilities, if possible, that have access to or are part of other community services such as senior centers, community centers, park facilities, schools, colleges or universities, vocational-technical institutes, private business or industry, or health care institutions.
- (2) In developing and implementing the program, the department shall work with state, federal, and local agencies.

*Sec. 2 was vetoed, see message at end of chapter.

Passed the House April 20, 1989.

Passed the Senate April 6, 1989.

Approved by the Governor May 11, 1989, with the exception of certain items which were vetoed.

Filed in Office of Secretary of State May 11, 1989.

Note: Governor's explanation of partial veto is as follows:

*1 am returning herewith, without my approval as to section 2, Engrossed House Bill No. 1334 entitled:

"AN ACT Relating to senior citizens volunteering in the schools."

Section 1 creates the six-plus-sixty volunteer program to encourage senior citizens to volunteer in our public schools. Section 2 requires the Superintendent of Public Instruction to develop a model intergenerational child care program. Both the Superintendent of Public Instruction and 1 support these programs as outlined. The six-plus-sixty program is permissive and allows the superintendent to develop the program if monies are available. The model child care program in section 2 is mandated without any funds available and, therefore, the program cannot achieve its expected result.

With the exception of section 2, Engrossed House Bill No. 1334 is approved."

CHAPTER 311

[Substitute House Bill No. 1031]

STATE BUDGET REQUESTS—ORGANIZATION AND REQUIRED INFORMATION

AN ACT Relating to state budget requests; amending RCW 43.88.030; and adding new sections to chapter 43.88 RCW.

Be it enacted by the Legislature of the State of Washington:

<u>NEW SECTION.</u> Sec. 1. (1) Annual ongoing or routine maintenance costs shall be programmed in the operating budget rather than in the capital budget.

(2) All debt-financed pass-through money to local governments shall be programmed in the capital budget.

*NEW SECTION. Sec. 2. The director of financial management shall conduct, or cause to be conducted, a technical review and analysis of the cost and program requirements of major capital projects, as defined by the director, included in the governor's capital budget request. The technical review and analysis shall be performed by competent professional staff and shall

cover, but not be limited to, space standards, construction standards and costs, and architectural, structural, mechanical, and electrical features.

*Sec. 2 was vetoed, see message at end of chapter.

- Sec. 3. Section 2, chapter 502, Laws of 1987 and RCW 43.88.030 are each amended to read as follows:
- (1) The director of financial management shall provide all agencies with a complete set of instructions for submitting biennial budget requests to the director at least three months before agency budget documents are due into the office of financial management. The budget document or documents shall consist of the governor's budget message which shall be explanatory of the budget and shall contain an outline of the proposed financial policies of the state for the ensuing fiscal period and shall describe in connection therewith the important features of the budget. The message shall set forth the reasons for salient changes from the previous fiscal period in expenditure and revenue items and shall explain any major changes in financial policy. Attached to the budget message shall be such supporting schedules, exhibits and other explanatory material in respect to both current operations and capital improvements as the governor shall deem to be useful to the legislature. The budget document or documents shall set forth a proposal for expenditures in the ensuing fiscal period based upon the estimated revenues as approved by the economic and revenue forecast council for such fiscal period from the source and at the rates existing by law at the time of submission of the budget document. However, the estimated revenues for use in the governor's budget document may be adjusted to reflect budgetary revenue transfers and revenue estimates dependent upon budgetary assumptions of enrollments, workloads, and caseloads. All adjustments to the approved estimated revenues must be set forth in the budget document. The governor may additionally submit, as an appendix to each agency budget or to the budget document or documents, a proposal for expenditures in the ensuing fiscal period from revenue sources derived from proposed changes in existing statutes.

The budget document or documents shall also contain:

- (a) Revenues classified by fund and source for the immediately past fiscal period, those received or anticipated for the current fiscal period, and those anticipated for the ensuing biennium;
 - (b) The undesignated fund balance or deficit, by fund;
- (c) Such additional information dealing with expenditures, revenues, workload, performance and personnel as the legislature may direct by law or concurrent resolution;
- (d) Such additional information dealing with revenues and expenditures as the governor shall deem pertinent and useful to the legislature;
- (e) Tabulations showing expenditures classified by fund, function, activity and object; and

- (f) A delineation of each agency's activities, including those activities funded from nonbudgeted, nonappropriated sources, including funds maintained outside the state treasury.
- (2) The budget document or documents shall include detailed estimates of all anticipated revenues applicable to proposed operating or capital expenditures and shall also include all proposed operating or capital expenditures. The total of beginning undesignated fund balance and estimated revenues less working capital and other reserves shall equal or exceed the total of proposed applicable expenditures. The budget document or documents shall further include:
 - (a) Interest, amortization and redemption charges on the state debt;
 - (b) Payments of all reliefs, judgments and claims;
 - (c) Other statutory expenditures;
 - (d) Expenditures incident to the operation for each agency;
 - (e) Revenues derived from agency operations;
- (f) Expenditures and revenues shall be given in comparative form showing those incurred or received for the immediately past fiscal period and those anticipated for the current biennium and next ensuing biennium;
- (g) A showing and explanation of amounts of general fund obligations for debt service and any transfers of moneys that otherwise would have been available for general fund appropriations;
 - (h) Common school expenditures on a fiscal-year basis;
- (i) A showing, by agency, of the value and purpose of financing contracts for the lease/purchase or acquisition of personal or real property for the current and ensuing fiscal periods.
- (3) A separate budget document or schedule may be submitted consisting of:
- (a) Expenditures incident to current or pending capital projects and to proposed new capital projects, relating the respective amounts proposed to be raised therefor by appropriations in the budget and the respective amounts proposed to be raised therefor by the issuance of bonds during the fiscal period;
- (b) A capital program consisting of proposed capital projects for at least the two fiscal periods succeeding the next fiscal period. The capital program shall include for each proposed project a statement of the reason or purpose for the project along with an estimate of its cost;
- (c) Such other information bearing upon capital projects as the governor shall deem to be useful to the legislature;
- (d) Such other information relating to capital improvement projects as the legislature may direct by law or concurrent resolution.
- (4) No change affecting the comparability of agency or program information relating to expenditures, revenues, workload, performance and personnel shall be made in the format of any budget document or report presented to the legislature under this section or RCW 43.88.160(1) relative

to the format of the budget document or report which was presented to the previous regular session of the legislature during an odd-numbered year without prior legislative concurrence. Prior legislative concurrence shall consist of (a) a favorable majority vote on the proposal by the standing committees on ways and means of both houses if the legislature is in session or (b) a favorable majority vote on the proposal by members of the legislative evaluation and accountability program committee if the legislature is not in session.

<u>NEW SECTION.</u> Sec. 4. Sections 1 and 2 of this act are each added to chapter 43.88 RCW.

Passed the House March 10, 1989.

Passed the Senate April 19, 1989.

Approved by the Governor May 11, 1989, with the exception of certain items which were vetoed.

Filed in Office of Secretary of State May 11, 1989.

Note: Governor's explanation of partial veto is as follows:

"I am returning herewith, without my approval as to section 2, Substitute House Bill No. 1031 entitled:

"AN ACT Relating to state budget request."

Over the last two years, the Legislative Budget Committee, in response to legislative request, has examined the State's Capital Budget process. Concurrently, the Office of Financial Management (OFM) has conducted similar studies. Both of these groups have expressed a need for greater technical review and analysis of capital projects by a group independent of the requesting agency. I concur with this finding. However, section 2 of this bill proposes that OFM conduct such a review of capital budget requests without providing the requisite funding in the bill or in the 1989-91 Budget. While I support the idea of additional technical review, I cannot approve section 2 without the requisite funding.

With the exception of section 2, Substitute House Bill No. 1031 is approved."

CHAPTER 312

[Substitute Senate Bill No. 5241]
WASHINGTON INVESTMENT OPPORTUNITIES OFFICE

AN ACT Relating to local development; adding a new section to chapter 42.17 RCW; adding new sections to chapter 43.31 RCW; adding a new section to chapter 43.170 RCW; and making an appropriation.

Be it enacted by the Legislature of the State of Washington:

NEW SECTION. Sec. 1. The legislature finds that the growth of small and young businesses will have a favorable impact on the Washington economy by creating jobs, increasing competition in the market place, and expanding tax revenues. Access to financial markets by entrepreneurs is vital to this process. Without reasonable access to financing, talented and aggressive entrepreneurs are cut out of the economic system and the state's economy suffers. It is the purpose of sections 1 through 5 of this act to guarantee that entrepreneurs and investors have an institutionalized means